

The Disaster Playbook

*Towards wildfire resilient
infrastructure and public safety*

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PlumbingSafety.org CIPPSafety.org



Pacific Palisades,
California



B.S. Civil Engineering
M.S. Environmental Engineering



OAK RIDGE
INSTITUTE
FOR SCIENCE
AND EDUCATION



Ph.D. Civil Engineering
Postdoctoral Associate



Draper Aden Associates
Engineering • Surveying • Environmental Services

Whelton, LLC



NATIONAL INSTITUTE OF
STANDARDS AND TECHNOLOGY
U.S. DEPARTMENT OF COMMERCE

NATIONAL
ACADEMIES

Sciences
Engineering
Medicine

NRC Fellowship



UNIVERSITY OF
SOUTH ALABAMA

PURDUE
UNIVERSITY

(2014-Present)

Some experience

2014 MCHM Chemical Spill, West Virginia

2017 Tubbs Fire, California

2018 Camp Fire, California

2021 Marshall Fire, Colorado

2021 Pearl Harbor Chemical Spill, Hawai'i

2023 Norfolk Southern Disaster, Ohio

2023 Maui Wildfires, Hawai'i

2025 Los Angeles Fires, California

Expertise provided to and sought by:

Local and state officials in CA, CO, HI, IN, NM, OH, OR, PA, WV, US EPA, US CDC, US OSHA, NIOSH, Navy, US Senate and H.R. Committees, the White House, households, and businesses.

Environmental Engineering

Apply technical understanding of environmental systems, systems engineering, biology and chemistry to develop strategies to protect human and environmental health, and design sustainable systems and technologies. To ensure the safety, health, and welfare of society and the sustainability of the natural and built environments.

Environmental Health

Apply technical understanding to understand and improve the relationships between people and their environment. Advances policies that reduce chemical and other environmental exposures in air, water, soil and food, including improving emergency response and community education.





Boilermakers #BoilerUP
The Cradle of Astronauts

Facts and Figures

- ❑ West Lafayette: 50,000+ students representing more than 135 countries
- ❑ Indianapolis: Nearly 20 STEM-focused majors in leading & emerging fields
- ❑ Global student network: 102,000+ enrolled
- ❑ 11 colleges & schools with 2,000+ faculty & staff
- ❑ 600,000+ alumni
- ❑ 400+ research labs





Who We Are

**Water & Infrastructure
Resilience: Public Health
& Extreme Events
March 14-23, 2025**

Aero. & Astronautical Eng.
Chem. Eng.
Civil Eng.
Construction Eng.
Electrical Eng.
Environ. & Eco. Eng.
Environ. & Nat. Res. Eng.
Mechanical Eng.

*Study Abroad
Engagement:*



National Interagency Fire Center (www.nifc.gov)



Current National Statistics



16 Incidents
Total Number of Large Fires



186,713 Acres
Acres Burned on Large Fires



6 Total
New Large Fires



7,246
Personnel Assigned to
Wildfires



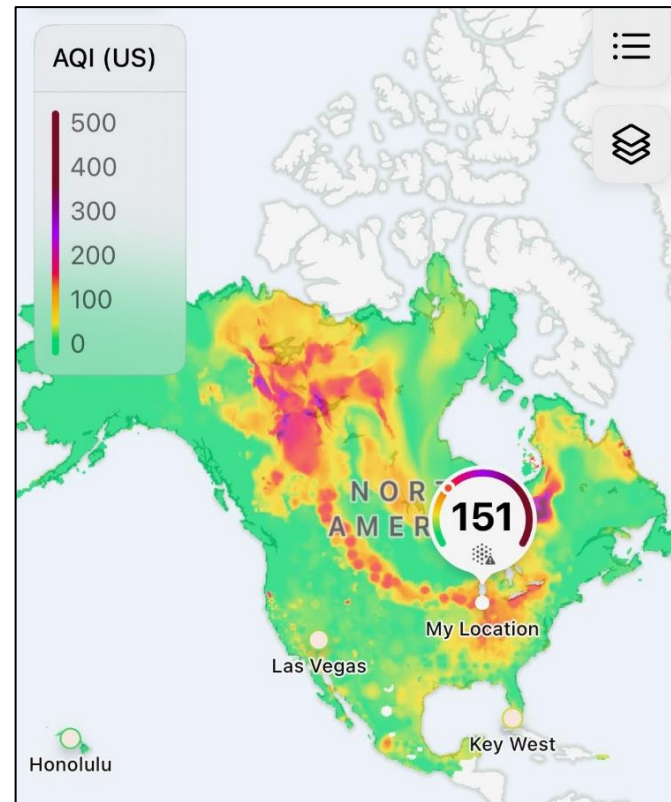
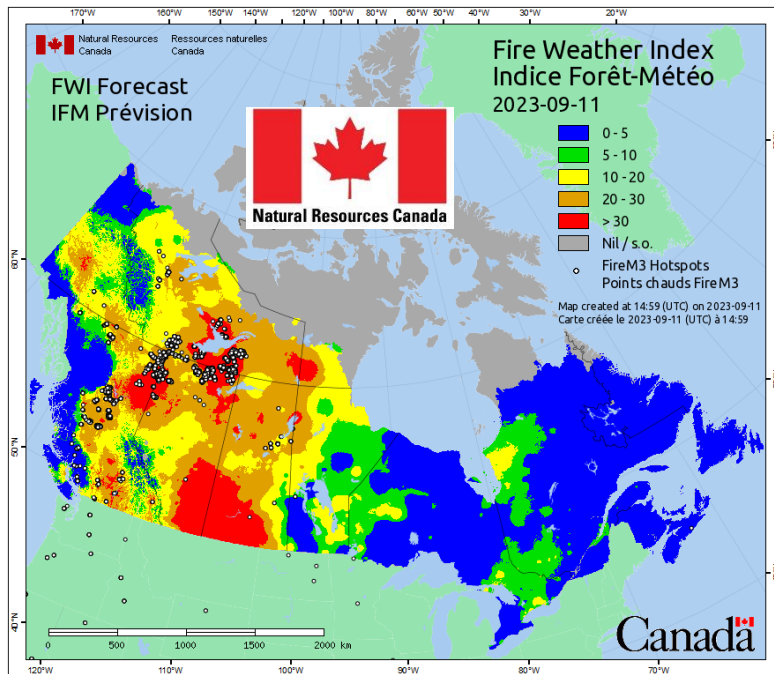
19,834 Incidents
Year-to-date Wildfires



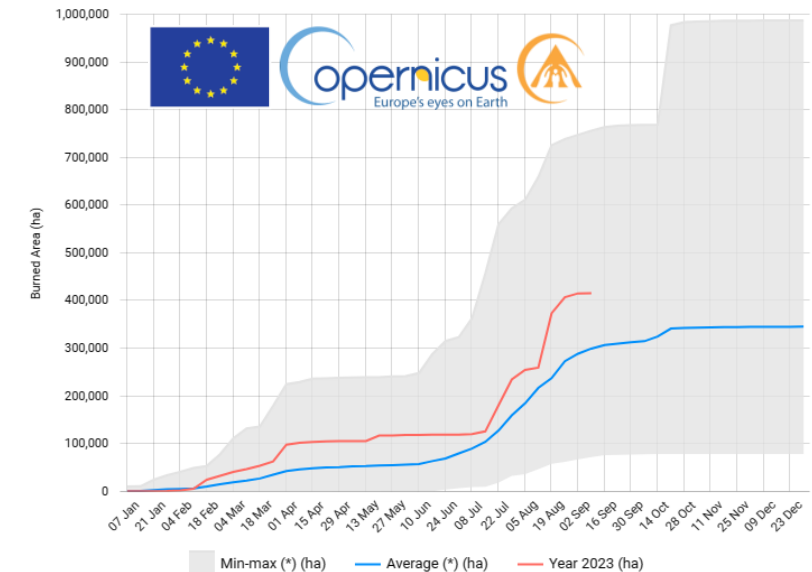
2,213,017 Acres
Year-to-date Acres Burned

Last Updated: Monday, June 24, 2024 - 09:23

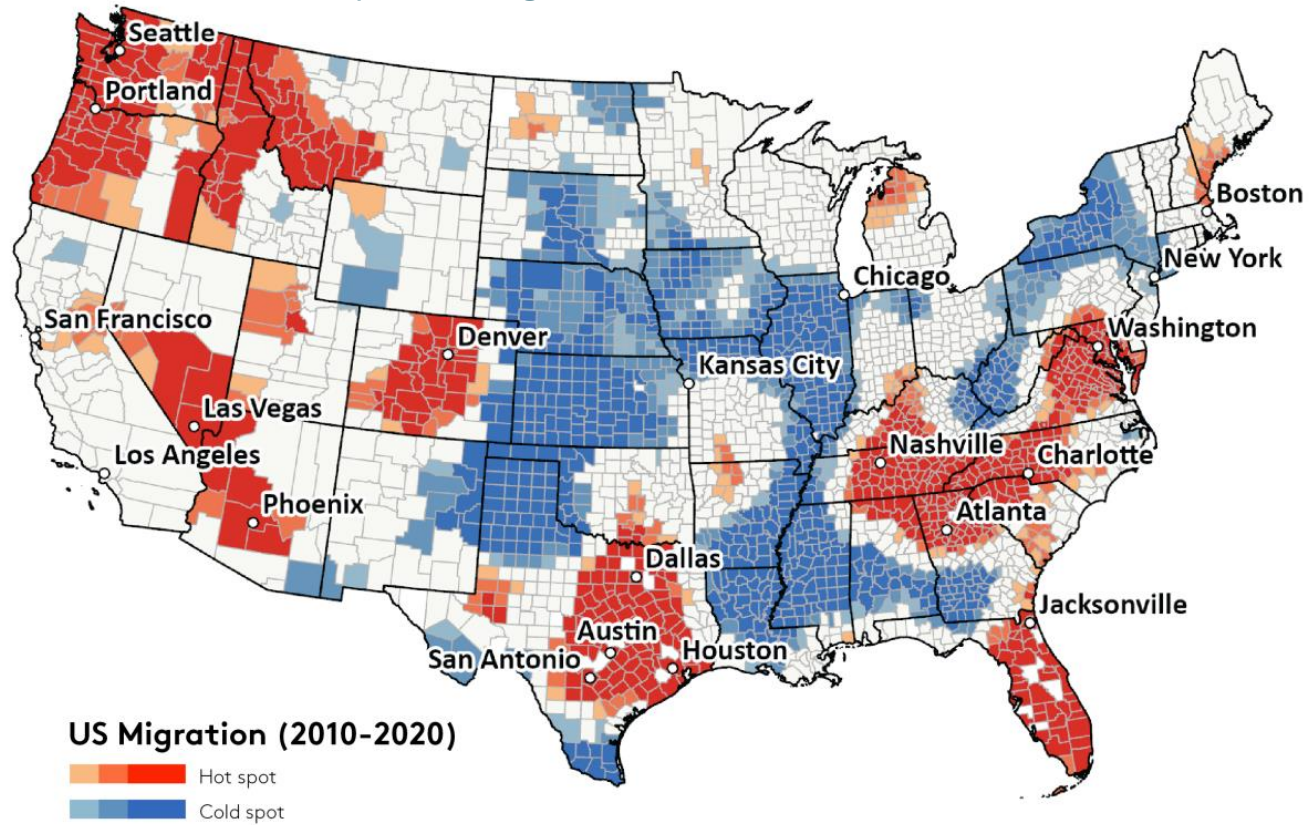
Wildland Fire Information System (nrcan.gc.ca)



European Forest Fire Information System (EFFIS) (europa.eu)



Clark et al. 2022. *Frontiers in Human Dynamics*.
<https://doi.org/10.3389/fhumd.2022.886545>



Wildfires cause health and safety risks, and are increasing in intensity as well as the number of acres burned ([UNEP 2022](#))



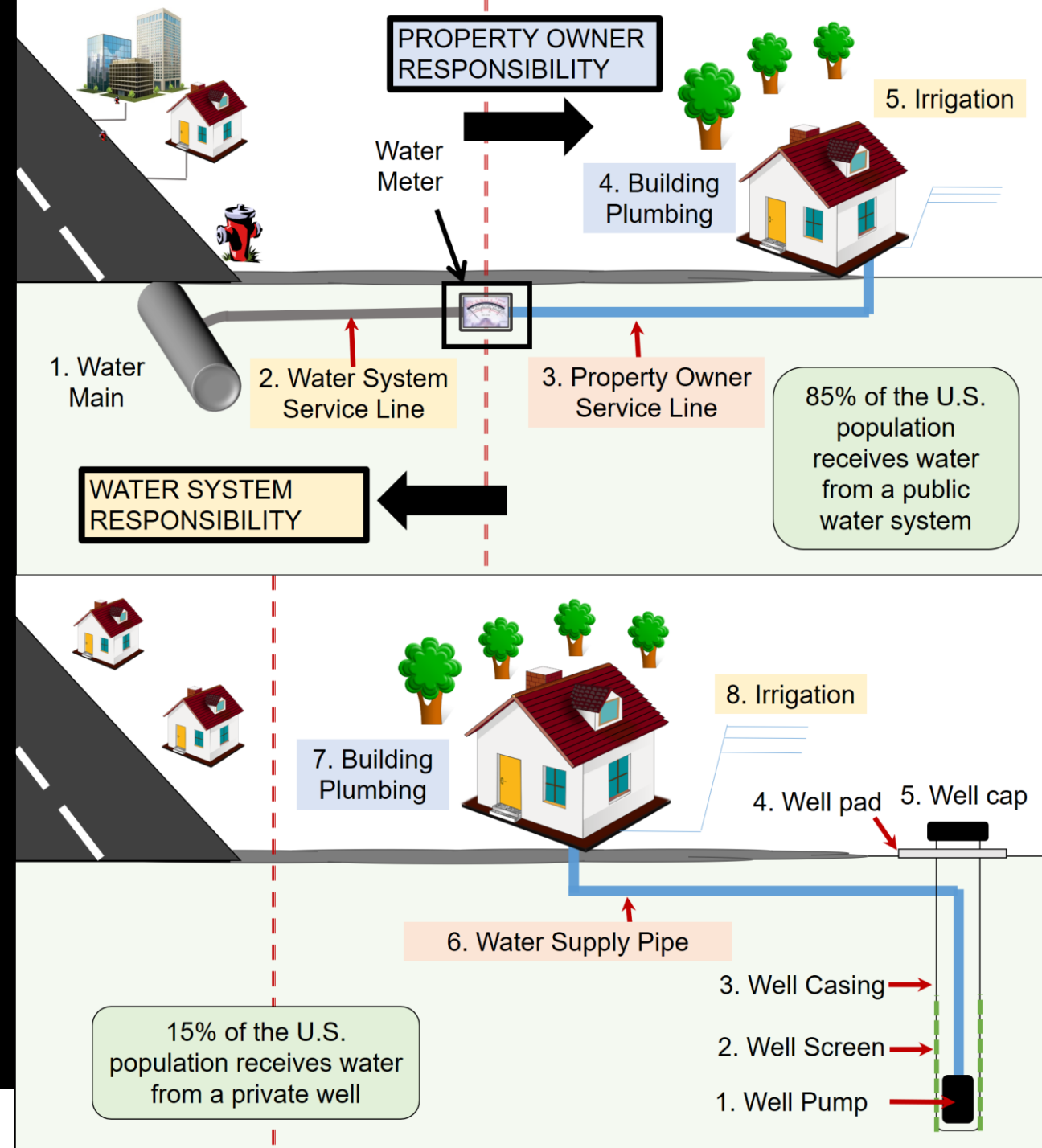
U.S. Fire Administration
Working for a fire-safe America

In the U.S. more than 46 million residences in 70,000 communities are at risk ([USFA, 2022](#))

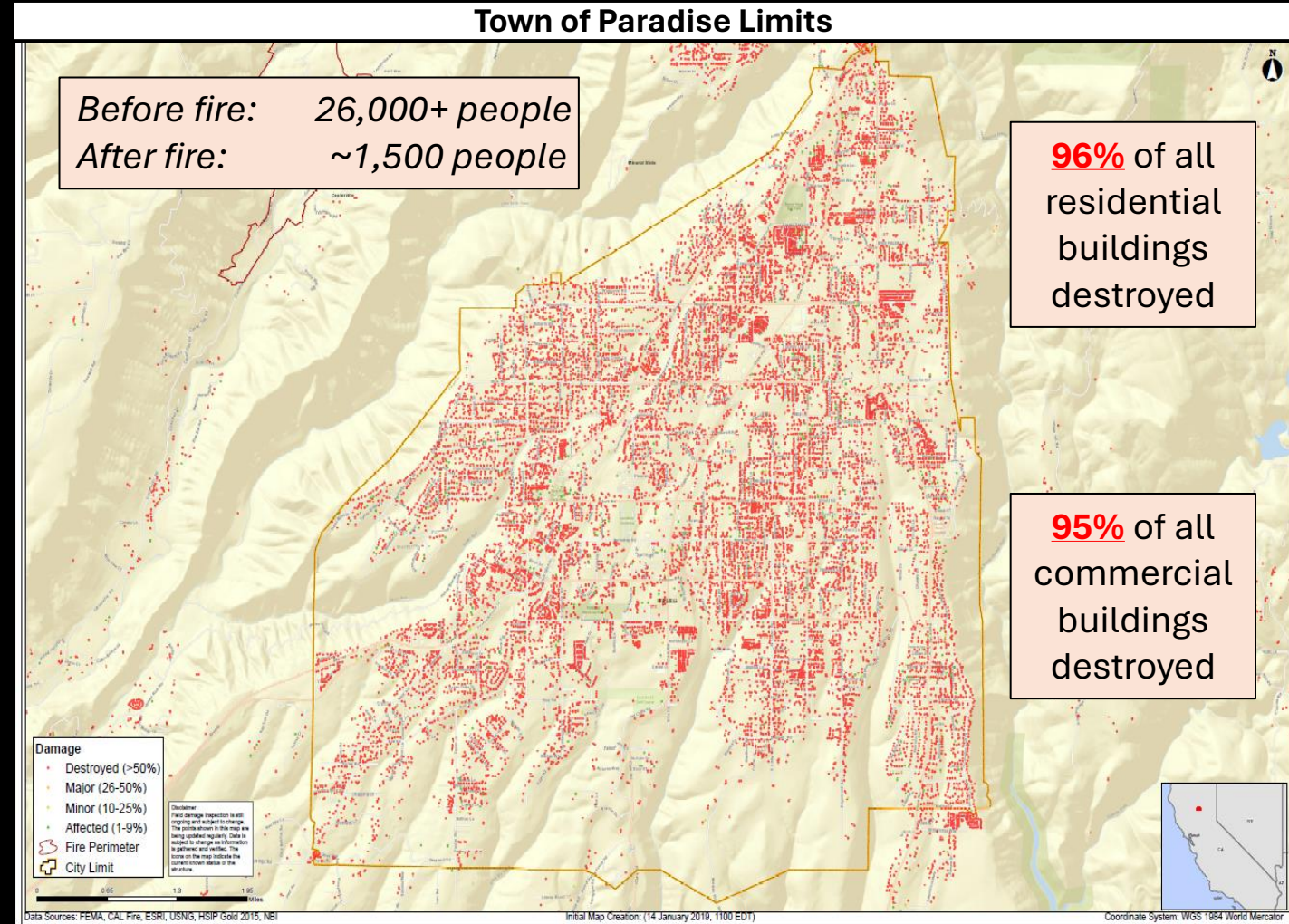
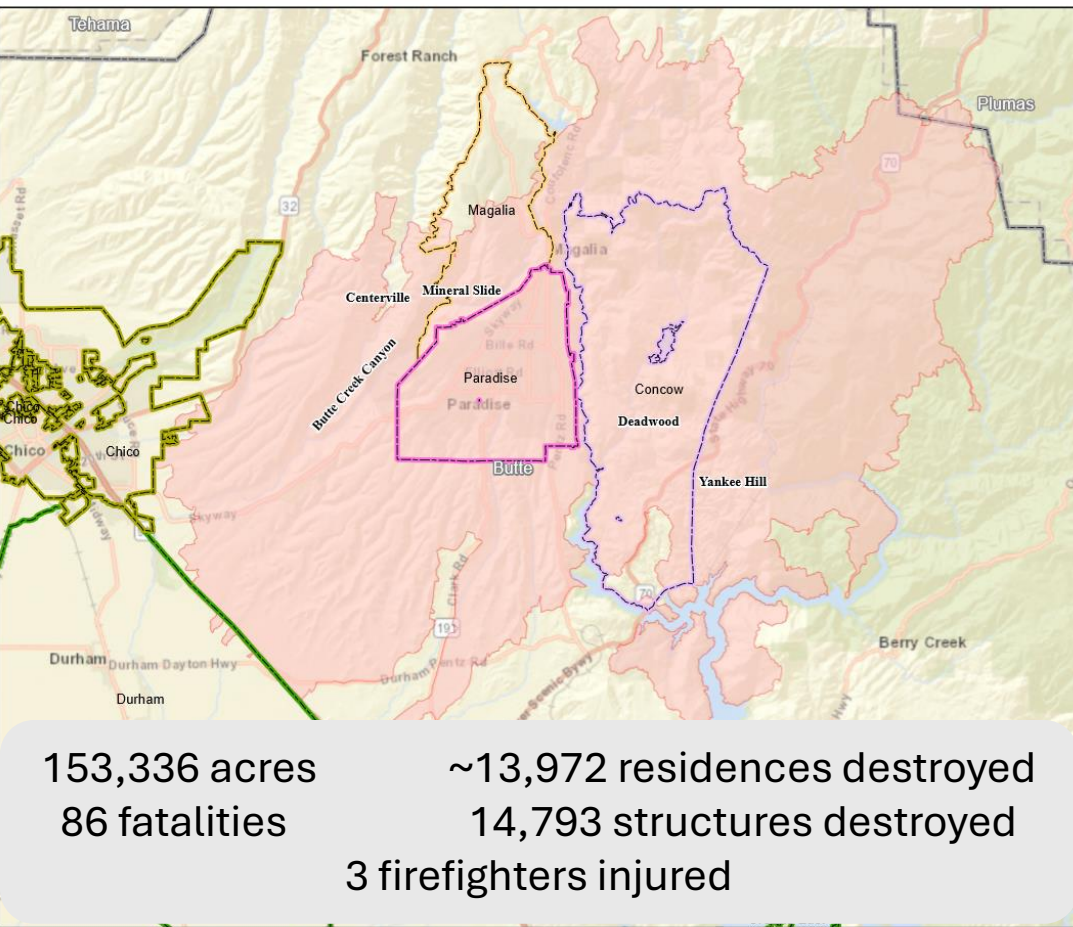
Wildfires threaten the health, safety, and economic security of communities



Video: 2023 Kula Fire in Maui, Hawai'i



The 2018 Camp Fire in Paradise, California



Lessons Learned from the 2017 Tubbs Fire and 2018 Camp Fire



Wildfire caused widespread drinking water distribution network contamination

Download FREE here:

<https://doi.org/10.1002/aws2.1183>

VOCs and SVOCs present, levels can exceed hazardous waste limits (40,000 ppb benzene, etc.)

Do Not Use water order should be issued

Protect homeowners and their plumbing



The Marshall Fire: Scientific and policy needs for water system disaster response



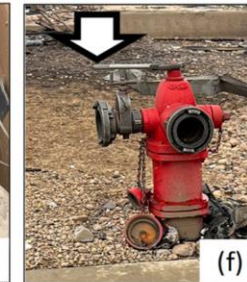
Published January 2023

<https://doi.org/10.1002/aws2.1318>

- 1) Loss of power jeopardized fire-fighting and caused worker risks
- 2) Local/external resources were critical
- 3) SOPs for post-fire sampling, analysis, and rapid external labs are needed
- 4) Contamination seemed to be related to depressurization and property damage, but more work needed
- 5) Clarification on public health risks and water use conditions is needed

20 scientific and policy needs for improving water system disaster response and recovery

Water Distribution System Damage



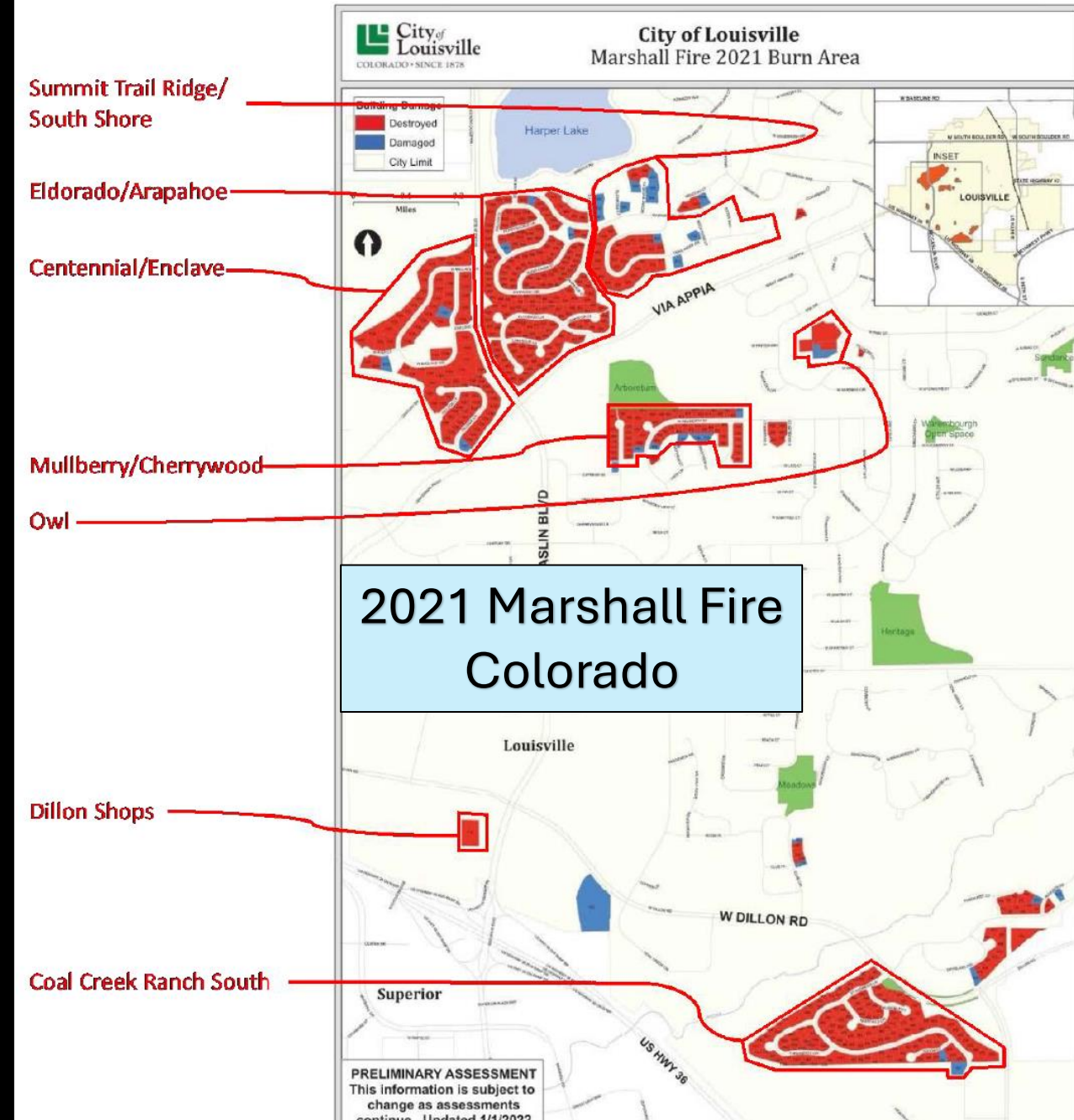
Service lines, hydrants, and plumbing were damaged and leaking (a,b,c,d). Some hydrants were left open, fire-fighting equipment was left behind (f). Water meters to properties with destroyed structures were removed (e).

Damage on Facility Property



Ash was visible around and in the Superior reservoir (h), and the water treatment plant emergency generator was destroyed by fire (g). The EBCWD emergency generator air intake was clogged with debris and could not operate because of the gas shutoff (i).

**Wildfires cause
widespread or partial
structure damage
across communities**

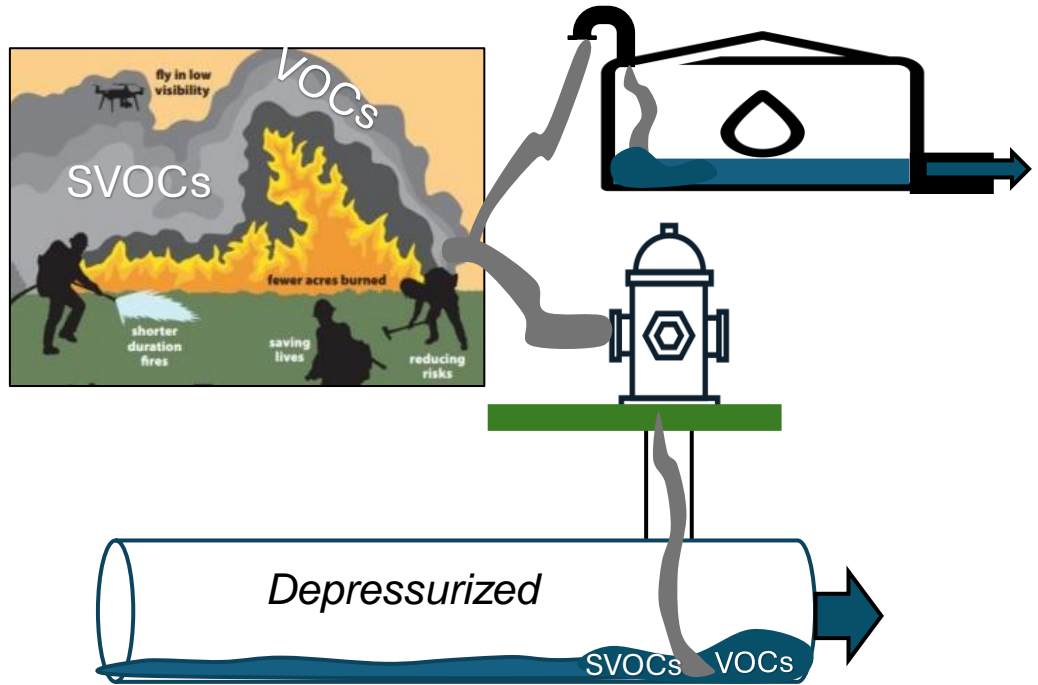


Max. Benzene, ppb	Event / Location	Pop.	System	Year
40	Lahaina Fire/ Hawai'i	20,036	Maui County - Lahaina	2023
3.8	Kula Fire/ Hawai'i	7,686	Maui County - Lahaina	2023
5.1	Marshall Fire/ Colorado	500	East Boulder County Water District	2021
220	Marshall Fire/ Colorado	20,319	City of Louisville	2021
5.5	Echo Mountain Fire/ Oregon	120	Whispering Pines Mobile Home Park	2020
11.3	Echo Mountain Fire/ Oregon	362	Hiland WC -Echo Mountain	2020
1.1	Echo Mountain Fire/ Oregon	760	Panther Creek Water District	2020
76.4	Almeda Fire/ Oregon	6,850	City of Talent	2020
44.9	Lionshead Fire/ Oregon	205	Detroit Water System	2020
1.5	North Complex Fire/ California	297	Lake Madrone Water District	2020
1.8	CZU Lightning Complex Fire/ California	1,650	Big Basin Water Company	2020
42	CZU Lightning Complex Fire/ California	21,145	San Lorenzo Valley Water District	2020
>2,217	Camp Fire/ California	26,032	Paradise Irrigation District	2018
38.3	Camp Fire/ California	924	Del Oro Water Co.-Magalia	2018
8.1	Camp Fire/ California	1,106	Del Oro Water Co.-Lime Saddle	2018
530	Camp Fire/ California	11,324	Del Oro Water Co.-Paradise Pines	2018
40,000	Tubbs Fire/ California	175,000	City of Santa Rosa	2017

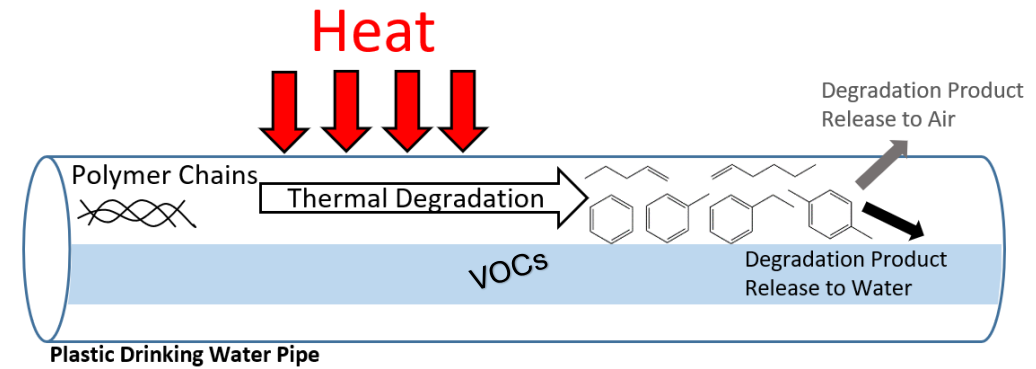
There are no doubt more systems contaminated due to improper sampling and analysis.

There are 3 ways water distribution systems become contaminated after a wildfire

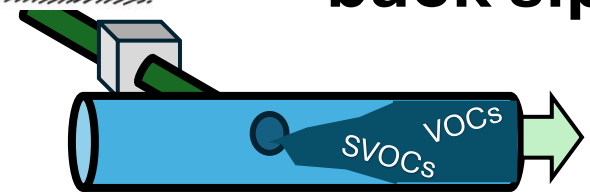
1. Biomass and structure combustion



2. Plastic thermal degradation

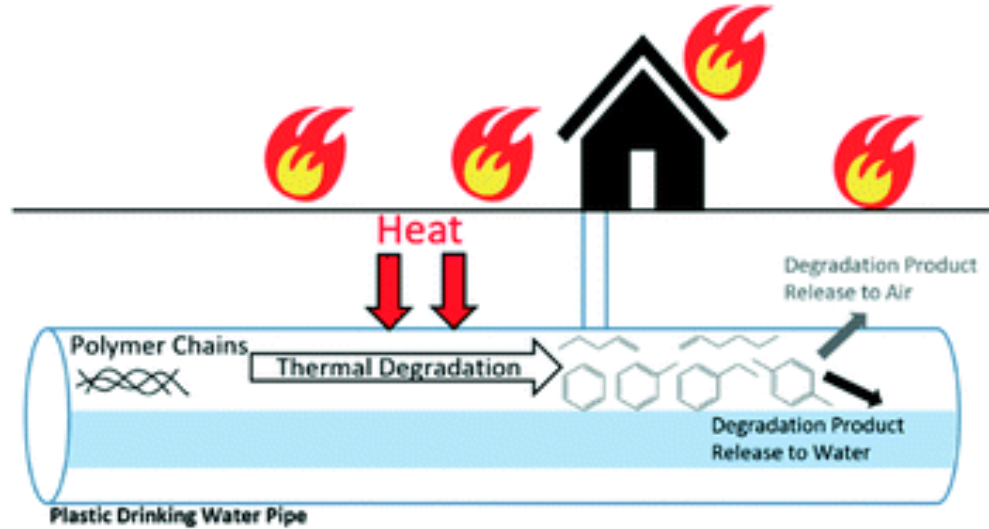


3. Contaminated water and material back siphonage



Secondary Sources: Infrastructure desorption

Thermally damaged plastic drinking water pipes can be a source of drinking water contamination



Heating at 200-400°C for new HDPE, PEX, PVC, CPVC, & PP pipes generated VOCs & SVOCs

Benzene generated by heating all pipes except PP

Once plastic cooled, chemicals leached into water

Material	Confirmation of BTEX Components in Water				Number of TICs in extract ^a	
	B	T	E	X	Water	<i>n</i> -Hexane
Cold water pipes						
PVC	✓	✓	–	–	4	41
HDPE	✓	✓	✓	✓	14	100
Hot and cold water pipes						
CPVC	✓	–	–	–	3	32
PEX-a1-a	✓	✓	✓	✓	19	123
PEX-a1-b	✓	✓	✓	✓	16	122
PEX-a2	✓	✓	✓	✓	22	117
PEX-b	✓	✓	✓	✓	18	127
PEX-c1-a	✓	✓	✓	✓	19	133
PEX-c1-b	✓	✓	✓	✓	17	134
PEX-c1-EVOH	✓	✓	✓	✓	20	109
PP	–	✓	–	–	6	95

Isaacson et al. 2020. *Env. Sci. Wat. Res. & Technol.*

<https://doi.org/10.1039/D0EW00836B>



Wildfires can contaminate drinking water systems both by thermal damage to plastic pipes and intrusion of smoke

Characterized target and nontarget VOCs and SVOCs in water from 1 contaminated service line after the Camp Fire.

New PVC, PEX, and HDPE pipe **heating experiments** conducted

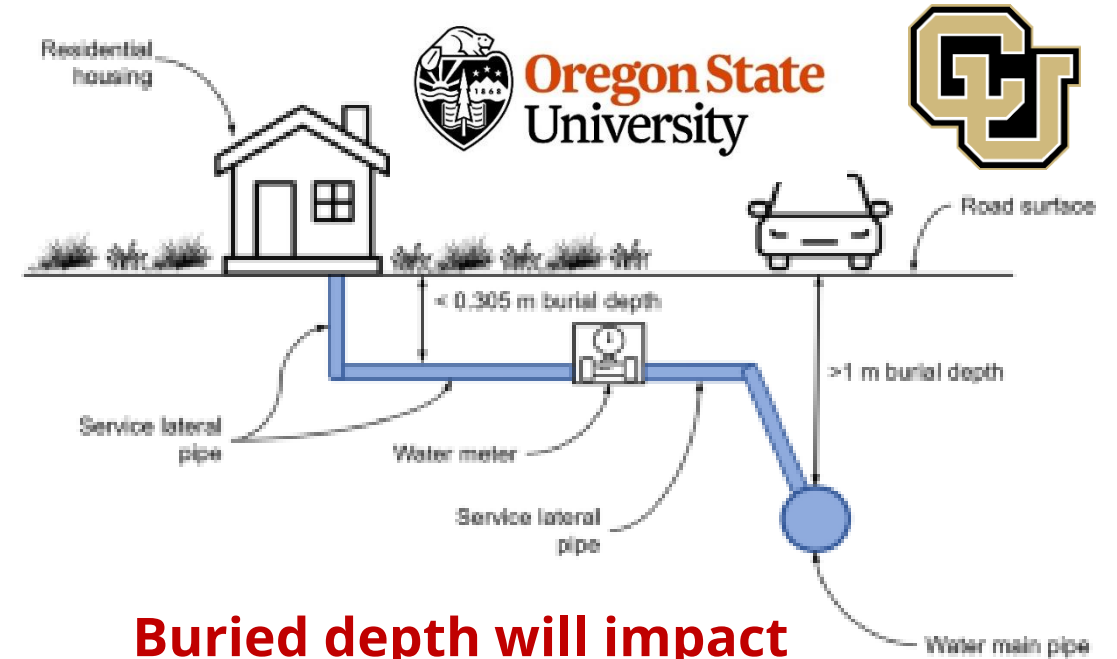
Results

PVC pipe heating: 32 compounds

HDPE/PEX pipes heating: 28 compounds

Service line: 55 compounds for uncontrolled burning of biomass and waste materials.

Draper et al. 2022. ACS EST Water.



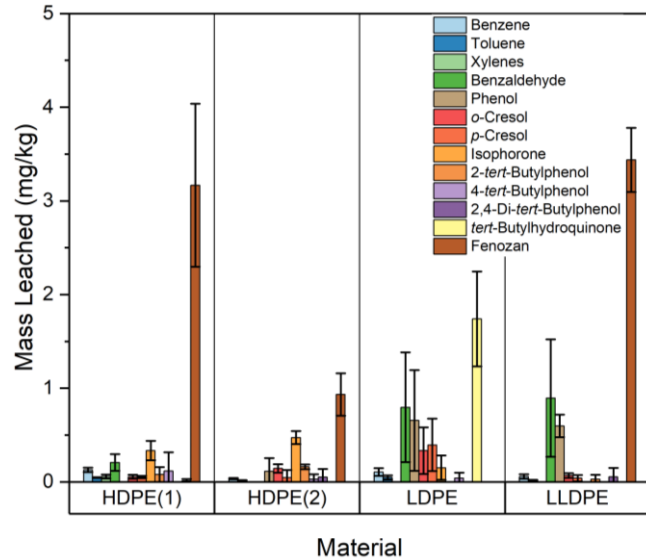
Buried depth will impact thermal vulnerability

Mathematical Thermal Modeling Results

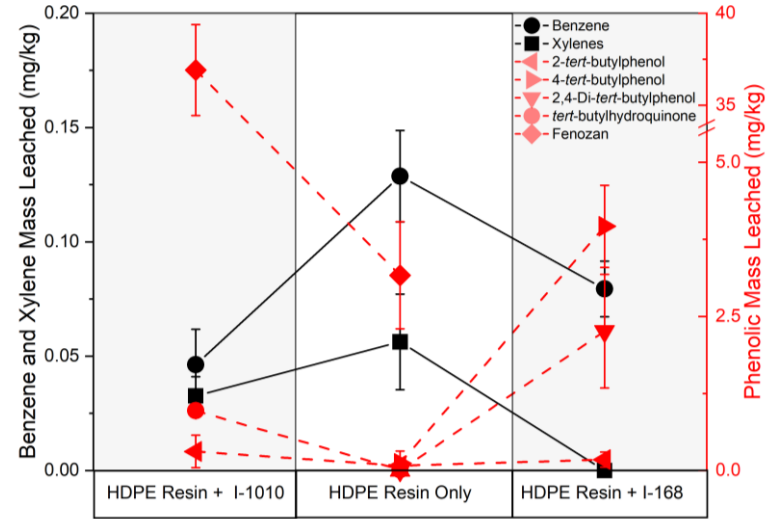
- Upper limit temperature for pressure service of the pipelines was exceeded at depths up to 0.45 m (1.5 ft).
- Upper limit temperature will be exceeded at least 50% of the time at depths up to 0.19 m (0.6 ft).

Metz et al. 2022. Fire Technology.

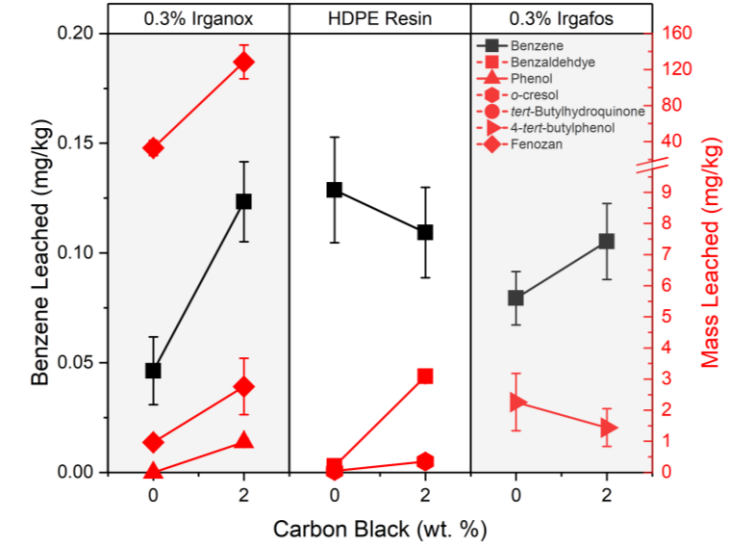
PE resin type, antioxidant loading, and carbon black influenced VOCs found in water



The type of virgin PE resin used impacts VOCs found in water



The presence of AOX decreased VOCs released but increased levels of AOX degradation products detected



CB had complex impacts on VOCs found in water

When CB ↑, benzene ↓
 When AOX1 ↑, benzene ↓
 When AOX2 ↑, benzene ↓
 When CB + AOX, benzene =





Pilot Study on Fire Effluent Condensate from Full Scale Residential Fires



Room 1



Room 2



	Room 1		Room 2		
Exp. #	1	2	3	4	5
pH	2.56	1.10	1.93	1.96	1.59
Bromide	<3.0	5.5	6.6	9.8	13
Chloride	270	39,000	3,000	2,400	4,700
Nitrate	13	2.4	5.7	<1.0	6.4
Sulfate	330	9,200	2,700	2,100	2,300

	Room 1		Room 2		
Exp. #	1	2	3	4	5
Benzene	1,100	6,400	2,600	3,600	33,000
Styrene	<400	1,200	470*	1,400	1,800
Toluene	180*	1,000	<340	660	3,900
Xylenes	<290	110*	<740	153	910*
Naphthalene	2,700*	8,100	7,400*	8,100	10,000
2-Butanone	2,100*	3,600*	7,300*	13,000	31,000
Acetone	57,000	31,000	74,000	110,000	250,000
Ethanol	<40,000	<40,000	67,000*	49,000	61,000*

Chemicals often not looked for in water systems

Horn et al. 2023. *Fire Technology*.

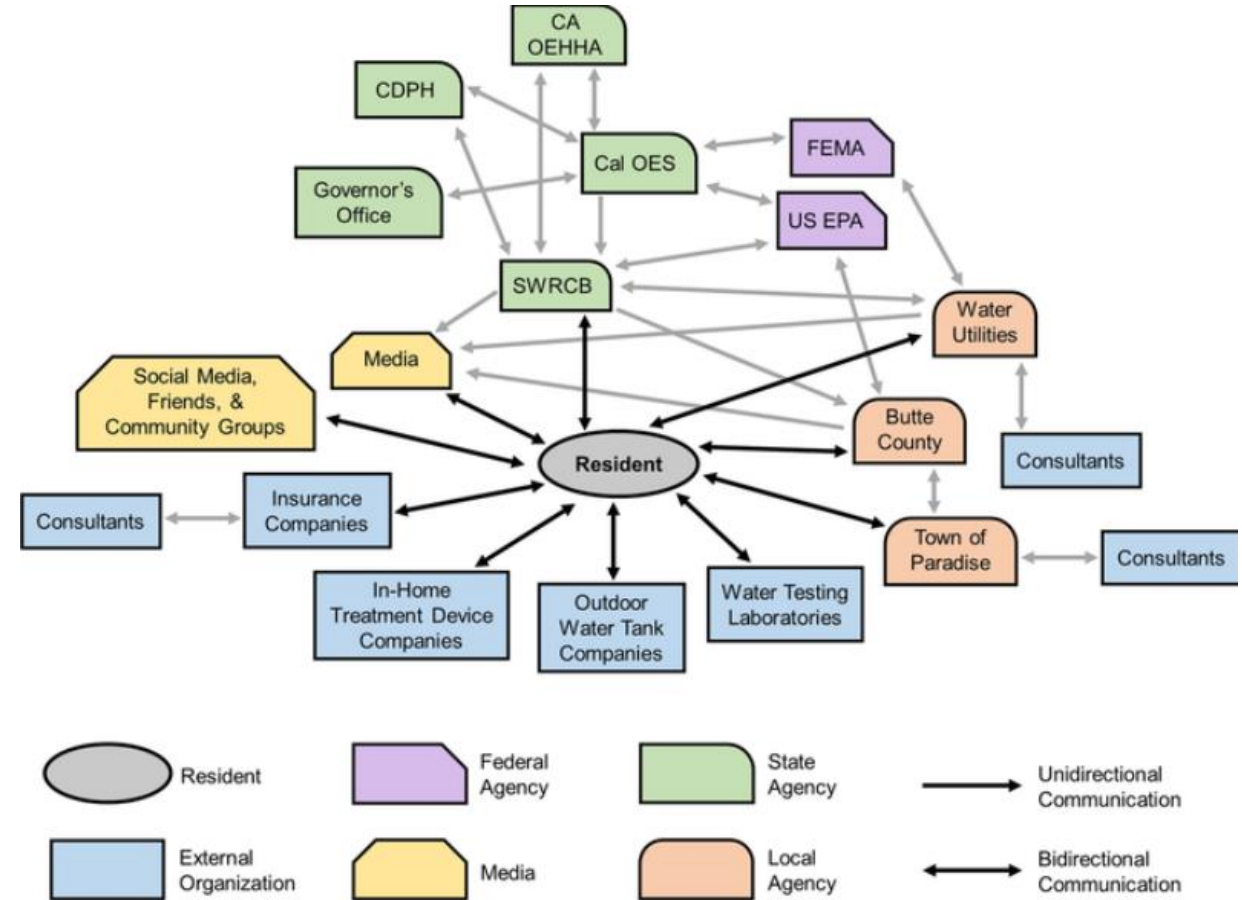
Water safety attitudes, risk perception, experiences, and education for households impacted by the 2018 Camp Fire

Natural Hazards, Published May 2021

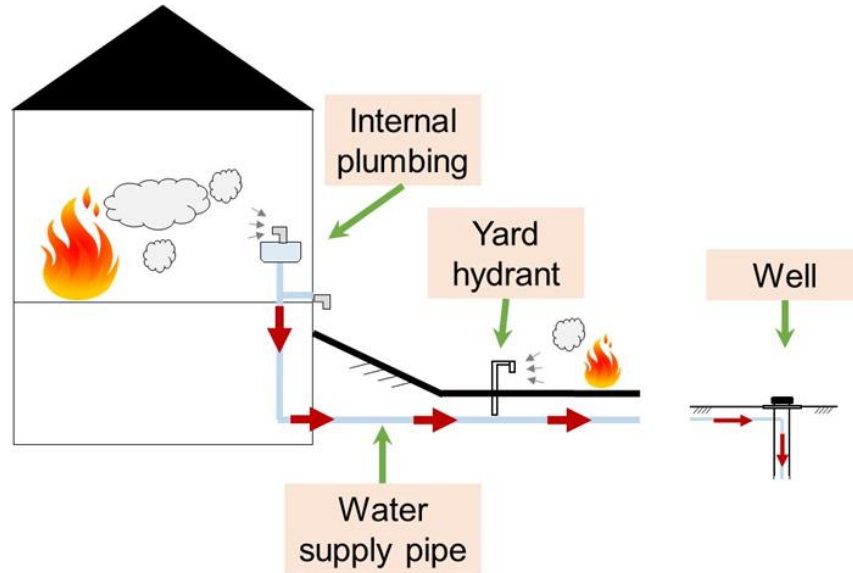
<https://doi.org/10.1007/s11069-021-04714-9>

Households Often Left on their Own

- 1) Water use restrictions
- 2) **Plumbing** sampling and testing
- 3) **Plumbing** decontamination methods and validation,
- 4) Water tank selection and maintenance
- 5) In-home treatment device selection and maintenance
- 6) **Plumbing** design and material selection for property repairs and new construction



Until 2021, no wildfire drinking water well contamination studies were available



Wildfire damage and contamination to private drinking water wells

AWWA WATER SCIENCE *January 2023*

<https://doi.org/10.1002/aws2.1319>



- 1) Debris near wells had VOCs and SVOCs
- 2) Debris and SVOCs found in some wells
- 3) Small unregulated water system 11 mo. later had no pressure
- 4) Recommendations for
 - How to inspect
 - Water use considerations
 - What chemicals to look for
 - Repair considerations
 - Future research



2 Weeks After the 2023 Maui Wildfires

2024. *Environ. Sci: Wat. Res. Technol.*

<https://doi.org/10.1039/D4EW00216D>



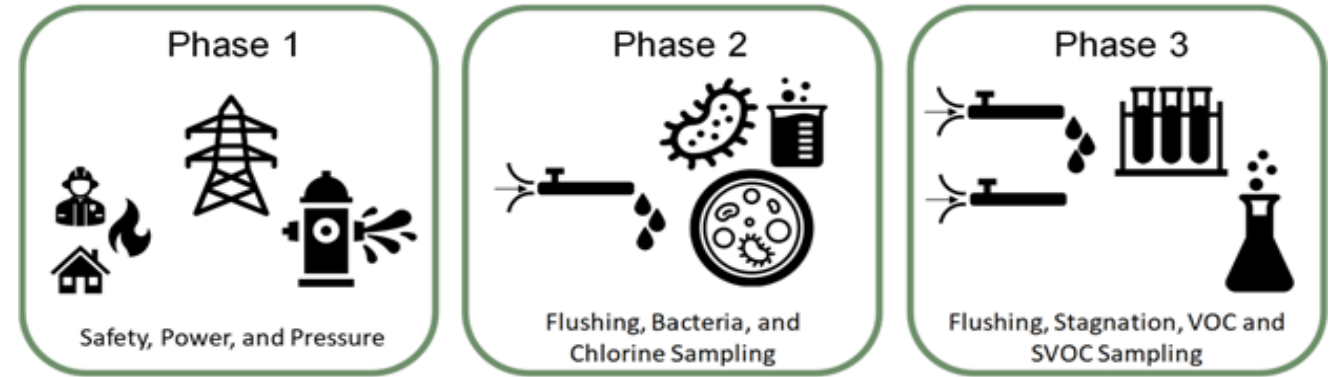
- 1) After the evacuation order was lifted, above/below ground smoldering continued
- 2) Interviewed households had received no government communication; All used drinking water before hearing it was unsafe to use.
- 3) Home drinking water tests revealed contamination utility tests did not; Consumers use pool test kits and bought at-home kits, but could not find all fire-related chemicals.
- 4) Agricultural water system damage was like residential systems. 50,000 ft of HDPE animal watering pipe destroyed at 1 property.
- 5) Public health recommendations provided.

Published in 2024.
1st and only evidence-based
guidance.

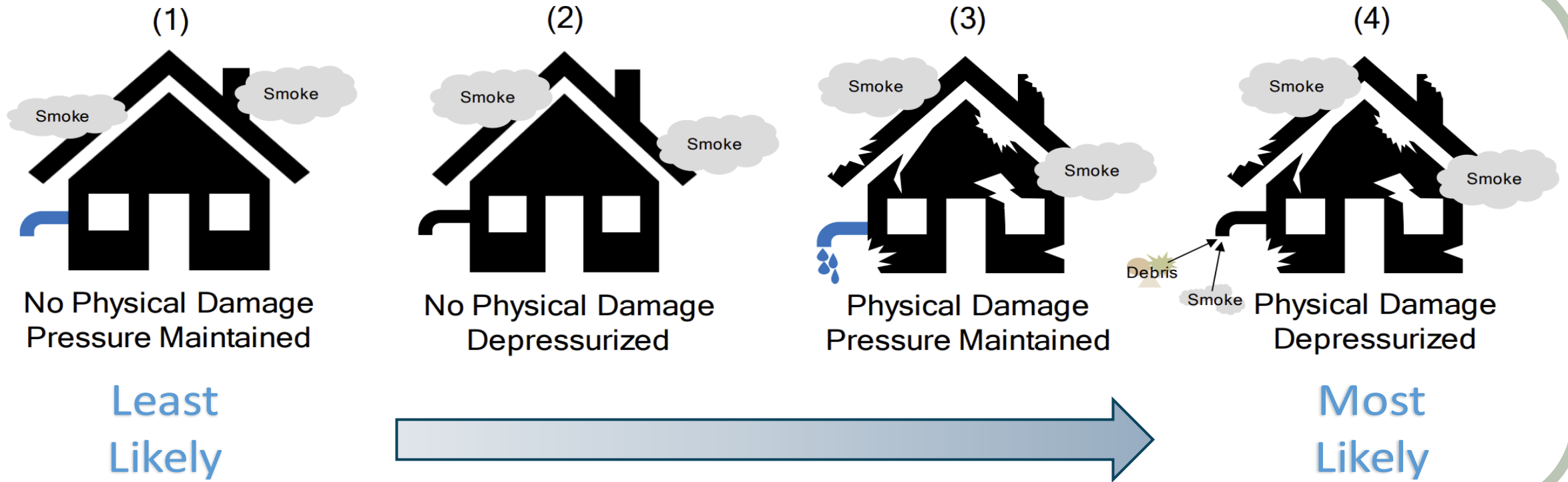


PROJECT NO.
5106

Concept of Operations (CONOPS) Plan for Water Distribution System Testing and Recovery



1. Roles and responsibilities (PWS, State, Fed, Customers)
2. Water contamination health threats by fire
3. Post-incident progression, phases 1-3
4. Immediate decisions (exposures; water use warning)
5. Emergency drinking water sources
6. Asset and private property damage assessment (risk)
7. Contaminant comparison health-based exposure limits
8. Post-incident chemical lists and laboratories
9. Post-incident water sampling (closed/open areas, priority customers, interpretation, action, mapping)
10. Communication considerations



Different scales of wildfire property damage will relate to the potential for contaminated drinking water. Water utilities should rate customer buildings to assess their potential for being a SOURCE of the contamination. These can be Cross-Connections.

Overall Decision Flow Chart

No advisory v. Boil Advisory v. Do Not Use Advisory?

Wildfire

Test the water source of the zone

Evaluate potential damage and make necessary repairs or install necessary treatment

Below DW limits?

Yes

No

No Advisory

Maintain service

Yes

Pressure loss?

Path 1 – Burned structures zone with pressure loss

Do Not Use

No

Yes

Multiple burned structures in a zone?

Path 2 – Burned structures zone with NO pressure loss

Do Not Use

No

Hydraulically receives water from wildfire impacted zones?

Yes

Path 3 – Hydraulically impacted undamaged zone

BWA or Do Not Use

No

Pressure loss?

Yes

Path 4 – Boil water advisory

BWA

No

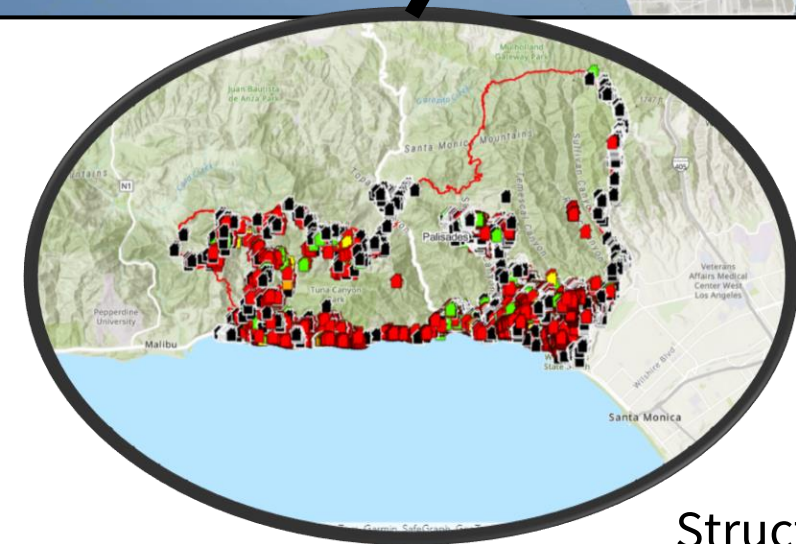
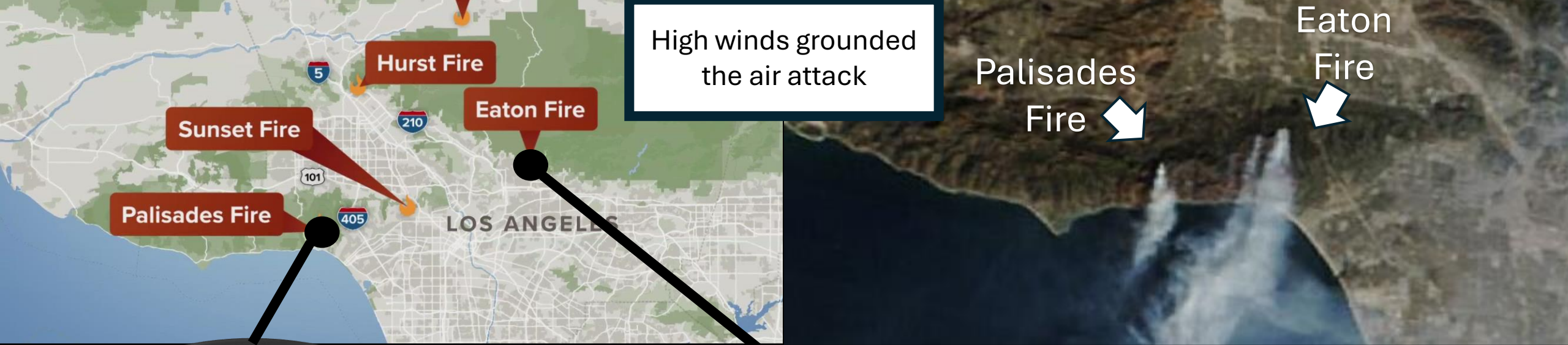
[Figure 16]



9.66 million pop.
50 million visitors
\$18 billion in tourism



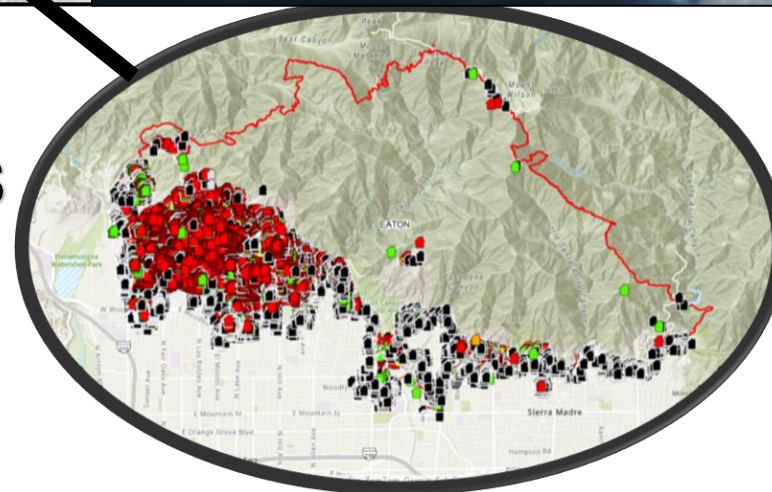
Parameter	L.A. County	Altadena	Pacific Palisades
Land area, mi ²	4,058	8.47	22
Race/Ethnicity Origin, %	70 W	47 W	82 W
Owner Occupied housing, %	46	73	77
Median Household Income	\$87,760	\$129,123	\$200,985
Language other than English, %	55	31	15
Persons in poverty, %	13.7	7.4	4.9



Palisades Fire

23,707 acres
12 Fatalities

Structures Destroyed = 6,833
Structures Damaged = 973



Eaton Fire

14,021 acres
17 Fatalities

Structures Destroyed = 9,418
Structures Damaged = 1,073

180,000+ people were under evacuation, 1.4% of L.A. County was burned.

Insurance Financial Impacts

\$135 - \$150 B, Accuweather

\$54 B L.A. Economic
Development Commission

*“likely event that the California
FAIR Plan falls short of funds”*

\$8 B impact on Morningstar
and JP Morgan

\$2.3 B impact on Lloyds of
London

9 Drinking Water Systems were Impacted

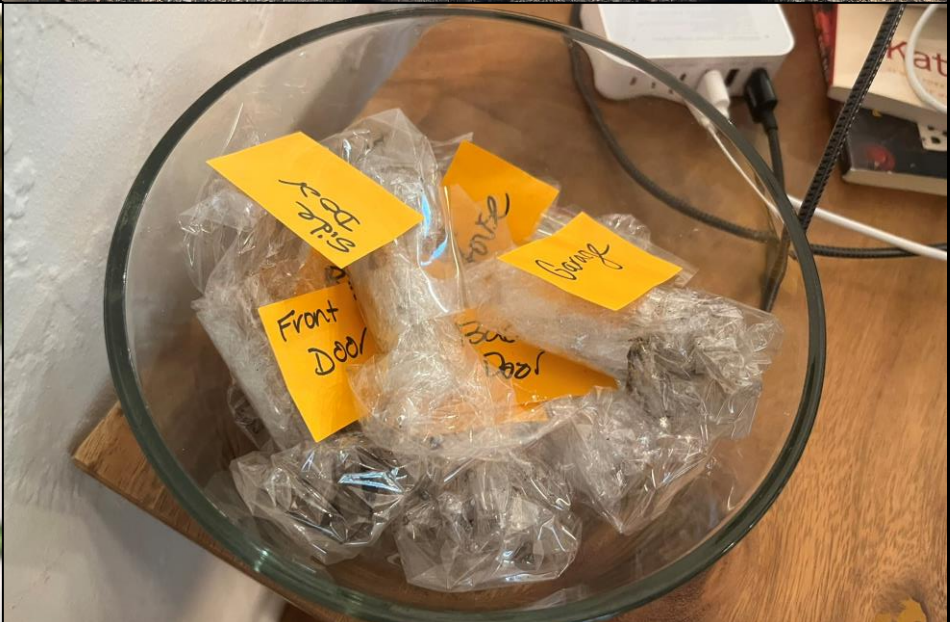
Fire and System Name	Population
Eaton Fire	
Kinneloa Irrigation District	1,953
Las Flores Water Co.	4,847
Rubio Canon Land and Water Assoc.	9,600
Sierra Madre-City, Water Dept.	11,000
Lincoln Avenue Water Co.	16,126
Pasadena Water and Power	161,162
Palisades Fire	
Las Virgenes MWD	72,602
Los Angeles CWWD 29 & 80-MALIBU	32,792
LADWP	3,856,043

Several water systems decontaminated and lifted
water use warnings. They followed the playbook!




Onsite: February 3-14, 2025





Los Angeles **LA DWP** Department of Water & Power



DO NOT DRINK THE TAP WATER

Pacific Palisades, Zip Code 90272 and LADWP customers in portions of zip code 90402 north of San Vicente Bl.

Tap water is unsafe for consumption due to potential fire-related contaminants

DO NOT use tap water for:


- Drinking
- Cooking
- Making ice or preparing food

USE ONLY bottled water for these activities.
DO NOT try to treat the water yourself.

Precautions:

- Limit use of hot water
- Avoid using clothes dryers
- Use air dry setting for dishwashers

For full list of details scan the QR code



Questions? Call LADWP at 1-800-DIAL-DWP

San' Ballast System





Swimming Pools After a Fire

Take Precautions. Be Safe. Protect Your Health.

The following guidelines are recommended for the maintenance of pools that were impacted by smoke and ash.

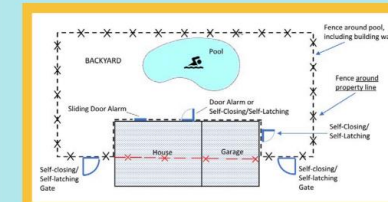
Do not use pool until the following steps have been completed:

- Clean the skimmer baskets of debris and skim water surface of the pool with a pool net to remove floating debris.
- Brush the sides and the bottom of pool to loosen contaminants, then vacuum pool.
- Backwash and clean the filter(s). Release waste and wastewater into a **municipal sanitary sewer only**. If connected to a septic tank system, release the backwash to a pervious surface like gravel, lawn, or open space to allow for infiltration without erosion.
Backwashing into the storm drain system (alleys, driveways, streets, storm drains) and creeks is prohibited by law.
- Check pH and adjust level between **7.2 and 8.0**.
- Check free chlorine level and adjust level to a minimum of **2.0 ppm for a pool and 3.0 ppm for a spa**.
- Ensure the recirculation system is operating properly by checking filter pressure and/or the flow meter.
- Reopen pool only when pH levels are between **7.2 to 8.0** and the free chlorine is at a minimum of **2.0 ppm for a pool and 3.0 ppm for a spa**.

Swimming Pool Fencing

Pool and spa enclosures can be damaged by fires. Swimming pools and spas must be enclosed with a protective fence to prevent drowning, injuries, or other risks:

- The enclosure must be **at least 60 inches** in height above grade.
- Gaps should not exceed **4 inches** to prevent access by small children.
- Gates and entrances should be self-closing and self-latching.



Mosquito Breeding

An unkept pool or spa results in stagnant water, making it a breeding ground for mosquitoes to lay eggs that can produce **thousands of mosquitoes** in just a few weeks. Mosquitoes can spread serious diseases, such as West Nile Virus and Zika Virus.



It is important to prevent mosquito breeding conditions to stop diseases. **Reminder:** Under the California Health and Safety Codes, homeowners are responsible for preventing and eliminating any mosquito breeding on their property.

It is not necessary to empty the pool.

Instead, use the following preventive measures to control mosquito breeding in vacant swimming pools or spas:

1. **Mosquito dunks**— a donut shaped solid item put in the swimming pool water to kill mosquito larvae and can be purchased at any hardware or garden shop.
2. **Mosquito fish**— are small fish that eat mosquito larvae. If mosquito fish are used, chemicals (such as chlorine) cannot be in or added to the water.

For mosquito fish, treatment and further assistance, please contact your **local Mosquito Abatement District**.



COUNTY OF LOS ANGELES
Public Health

LA County Recovers



Eaton Area Mosquito Control Support

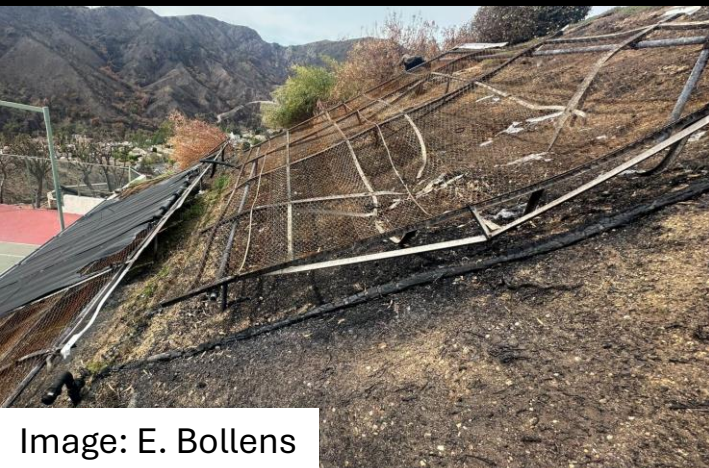


Image: E. Bollens

Ocean Water Closure and Advisory in Fire Impacted

Areas Remains

January 30, 2025

All Other LA County Ocean Waters Advisories Lifted

Due to the increase in fire debris along these ocean waters, the Ocean Water Closure for Las Flores State Beach to Santa Monica State Beach remains in place, as fire debris runoff and pollutants in the water may contain toxic or carcinogenic chemicals. Beach users should avoid water and stay away from fire debris or heavy ash on the sand.

01-15-2025 | PREMIUM

Pollution from the L.A. fires could linger inside homes for weeks

For Immediate Release:

February 11, 2025

Public Health Advisory Noted for Those Residing Near Burned Structures in Palisades and Eaton Areas

The Los Angeles County Department of Public Health is reminding residents about the dangers associated with fire debris and issuing a **Public Health Advisory** for individuals residing within **250 yards of a burned structure or parcel** within or near the **Palisades and Eaton burn areas**.

No *“Throw away your soft goods” vs. do not do that*
Data! *“Odor is not a health risk”, only ash and debris*
“If the item doesn’t smell it is safe for use”
Some indoor Pb and As levels > 6,000 ug/sqft !!





Soil Contaminants:

Sharps, combustion byproducts, metals
PFAS, microplastics, and more...

Los Angeles Times

Feds won't test soil after L.A. wildfire cleanup, potentially leaving contamination behind

Tony Briscoe

Wed, February 12, 2025 at 4:41 PM EST · 5 min read



16

Los Angeles Times

FEMA doubles down on its decision to not test soil as part of wildfire cleanup

Tony Briscoe

Sat, February 15, 2025 at 6:00 AM EST · 7 min read



171

Los Angeles Times

FEMA rejects call by Newsom's office to test soil in fire areas for toxic contaminants





Community Action Project - Los Angeles

Enabling households and businesses to be proactive recovery partners



Cal Poly Pomona



PURDUE
UNIVERSITY

Tufts
UNIVERSITY

University of
Kentucky

R&S KAYNE FOUNDATION



Catalyzed in response to household needs

PURDUE
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1. Home Soil Study



2. Home Swimming Pool Study



3. Household Survey

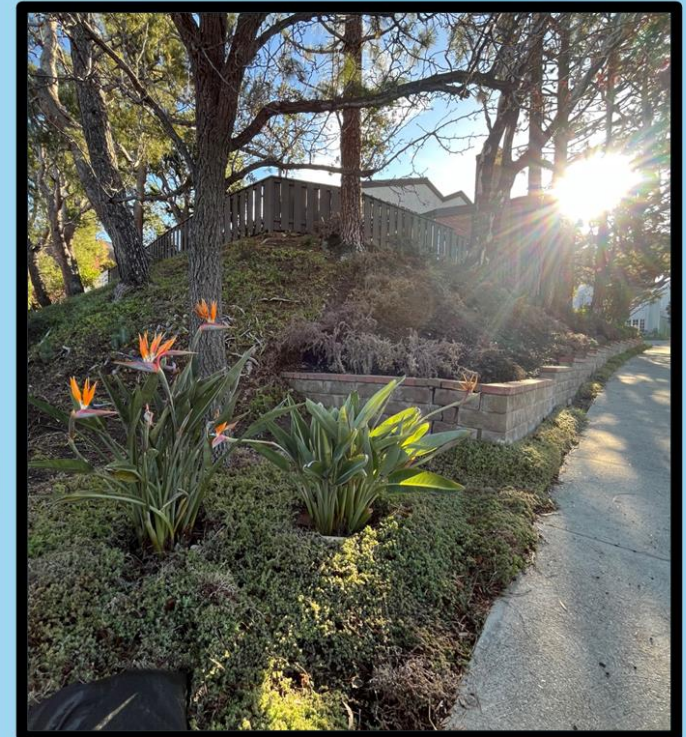
1. Home Environmental Test Result Review
2. 1-on-1 Interviews of Household Experiences & Needs
3. Online REBUILD Survey of Experience & Needs

The REBUILD Survey

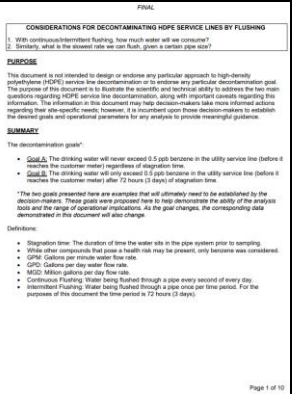
Recovery Efforts By Uniting Individuals, Listening, and Discovery

This ONLINE survey is designed to better understand the experiences associated with households affected by the Eaton Fire & Palisades Fire.

Property impacts
Property cleanup experiences
Insurance experiences
Your unanswered questions
Thinking of the future

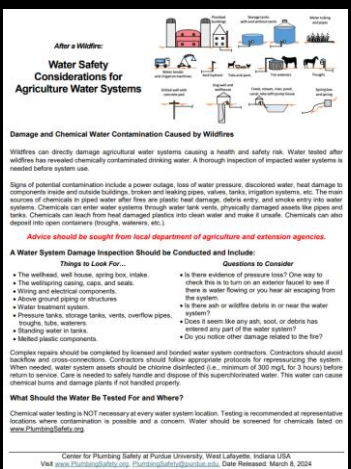


Post-Fire Sampling... Inside Buildings...



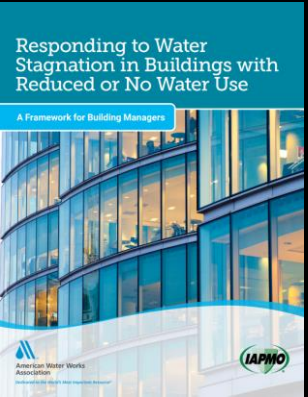
2019

Agricultural water systems...



2023

Private wells...



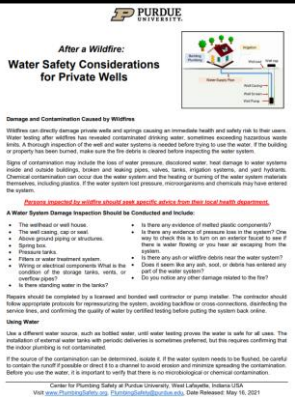
2020

Bipartisan Commission report...



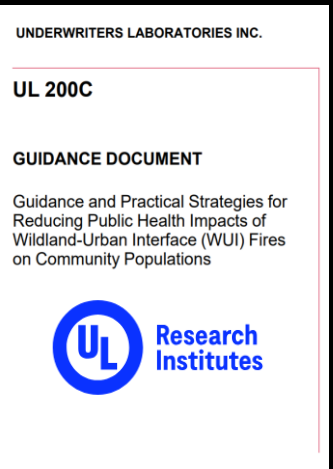
2023

Inside Buildings...



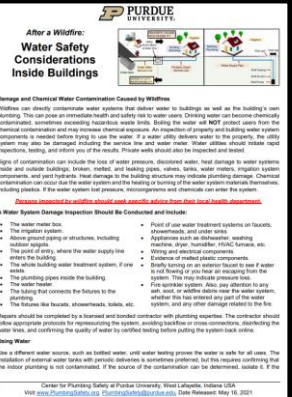
2021

Public health basics...



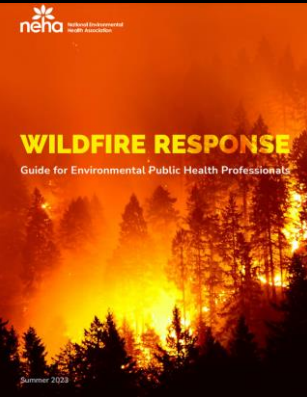
2024

Environmental health basics...

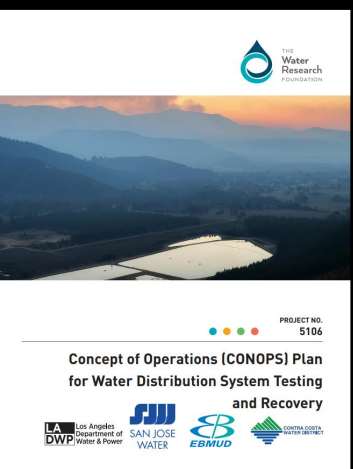


2021

Post-fire utility and health decisions



2023



2024



ACE²⁴

Co-hosted By
American Water Works Association
California-Nevada Section

Wildfires Are Here: Learn What Utilities Should Expect and Do to Respond and Recover



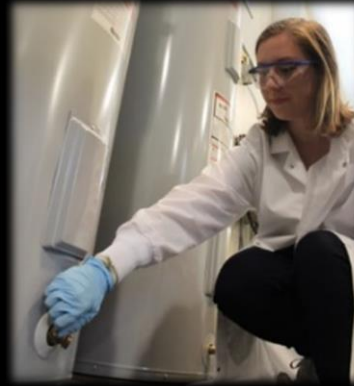
AWWA'S 2024 Annual Conference & Exposition
Anaheim, California
1:30 pm PDT, Wednesday June 12, 2024, Room 204AB



The most destructive, costly, and deadliest wildfires have been recorded in recent U.S. history and these require an equally unprecedented response by water utilities. This session will share real-world lessons direct from impacted frontline utilities, offer a concept of operations plan (CONOPS) that all utilities can adopt, worker safety advice from California Department of Public Health, and researcher discoveries.



Thank you. awhelton@purdue.edu



*The world is a better place
when people help one
another.*

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www.CIPPSafety.org

- ✓ Brief videos for emergency managers and health officials
- ✓ Guidance for private well owners
- ✓ Guidance for building owners
- ✓ Guidance for government agencies
- ✓ Post-fire chemicals to test for
- ✓ Other training resources